

# Fifth Industry Dialogue Critical Functions and Access to FMIs: New Templates for Resolution Planning

Mauro Grande, Board Member Nadège Jassaud, Head of Unit, Strategy & Methodology

Industry Dialogue, 30 January 2017, Brussels



## 1. Critical Functions: Guiding the Banks' Self-Assessment

- > Critical Functions: Key for Resolution
- > Critical Functions: Common Approach
- > Main Features of the Template
- > Next Steps

## 2. Continued Access to FMIs: Information on FMI Participation

- > FMIs: Key for Resolution
- > Information collection on FMI participation

#### 3. Process for 2017 Data Collections

- > SRB and EBA templates
- > Publishing and Submission Dates
- > Process for Q&As
- > Reporting Scope



## **CRITICAL FUNCTIONS: KEY FOR RESOLUTION (i)**

## Continuity of critical functions: One of the five resolution objectives

Critical functions are functions that are provided by an institution to third parties not affiliated to the institution or group, whose sudden disruption would likely have a material negative impact on the third parties, give rise to contagion or undermine the general confidence of market participants.

- →Ensuring continuity of critical functions: one of the five resolution objectives
- → Identifying critical functions is essential in resolution planning

Why?

- ✓ Ensure the continuity of critical functions
- Avoid a significant adverse effect on the financial system [...]
- ✓ Protect public funds by minimising reliance on extraordinary public financial support
- ✓ Protect covered depositors and investors [...]
- ✓ Protect client funds and client assets



## **CRITICAL FUNCTIONS: KEY FOR RESOLUTION (ii)**

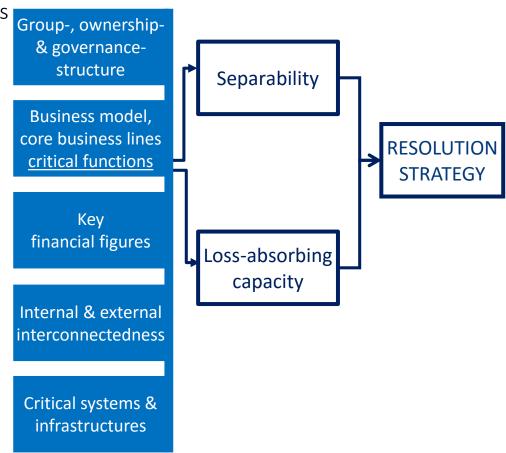
Critical functions: a "node" in resolution plans

Part of the first chapter of resolution plans (i.e. Strategic Business Analysis)

Important to assess:

- Separability;
- Loss-absorbing capacity (MREL): quantum and location

This has consequences for the preferred resolution strategy and tools

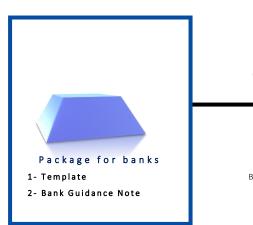


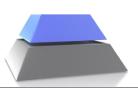


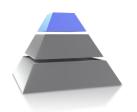
## IDENTIFYING CRITICAL FUNCTIONS: COMMON APPROACH (i)

## Developing a common approach for the Banking Union

- Toolkit for banks and Resolution Authorities:
  - Package for banks: template and guidance note
  - Package for Resolution Authorities
- The bank package can be used for resolution and recovery plans









#### Recovery plans

Bank's self assessment of critical functions

#### Package for Resolution teams

- 1. Filled template
- 2. IRT Guidance note

#### 2017 Resolution plans

Outcome: enhanced resolution plans



## **IDENTIFYING CRITICAL FUNCTIONS: COMMON APPROACH** (ii)

The SRB is developing a common approach for the Banking Union

- Bank package provides guidance on:
  - > Definition of critical functions
  - Methodology for assessing criticality (impact and supplyside analyses)
- First version tested on pilot banks
- Complementary to the EBA template:
  - > EBA template focuses on mapping critical functions to legal entities and core business lines.

#### FSB (2013)

Guidance on Identification of Critical Functions and Critical Shared Services

#### **BRRD**

Art. 2(1)(35-36), Art. 10(7)(c), Art. 15(1) Art. 31(2)(a), Annex Section B(4)

#### SRMR

Art. 8(9)(c), Art.10(3-4), Art. 14(2)(a)

### EC Delegated Regulation

on Critical Functions & Core Business Lines, Feb 2016

#### EBA/Op/2015/05

Technical advice on delegated acts on Critical Functions & Core Business Lines

EBA/RTS/2014/15 Art. 3(c)(ii)

Resolution Planning Manual
Chapter 2.2.5



## IDENTIFYING CRITICAL FUNCTIONS: COMMON APPROACH (iii)

Increasing harmonization while maintaining flexibility

#### Harmonization of:

- Granularity: economic sub-functions
- Indicators: mix of quantitative indicators and qualitative expert judgement
- Geographical scope: Member State is mandatory

## Flexibility:

 Additional sub-functions could be added in special cases and some are optional

#### Template:

- →consistent granularity level
- →consistent methodology
- →transparent methodology

Banking group granularity of analysis legal entity 1 retail bank economic lending functions economic wholesale, sub-functions retail lending specific car loans,

products



student loans

## MAIN FEATURES CRITICAL FUNCTIONS TEMPLATE (i)

## Part 1: select applicable sub-functions

#### **Economic functions**

- ✓ Key economic sub-functions based on the five economic functions retained by FSB.
- ✓ Banks can add sub-functions (in grey cells)

#### Part 1: select applicable functions **Economic (sub-)functions** Applicable? **Sub-function** (yes or no) Code Snapshot Households F.1 please select (deposits) **Deposits** Non-financial corporations - SMEs F.2 please select Non-financial corporations - other F.3 please select General Governments F.4 please select Additional function F.5.1 [specify if provided]



## MAIN FEATURES CRITICAL FUNCTIONS TEMPLATE (ii)

## Part 2: report quantitative data

#### Data input cells

✓ Harmonised geographical scope (national market shares are mandatory, regional/global can also be provided)

Part 2: report quantitative data (only for applicable functions
---

Snapshot (deposits)

Exclude intra-group transactions.						
Q.1	Q.2	Q.3	Q.4	Q.5	Q.6	
national market share	optional: regional market share	value on accounts	number of clients	number of accounts	cross-border value	
based on value on residents' accounts (in %)	based on value on regional residents' accounts (in %)	(in € Mn.)	(in # thousands)	(in # thousands)	value on accounts of deposits of non- residents (in € Mn.)	



## MAIN FEATURES CRITICAL FUNCTIONS TEMPLATE (iii)

## Part 3: impact and supply-side assessments

#### Impact assessment

✓ Harmonised steps for assessing impact of discontinuation of a sub-function on third parties (from high to low)

Part 3: assess impact and supply-side

Snapshot (deposits)

using the pre-defined indicators and reporting buckets						
	Impact Analysis - select from drop down list					
Nature and reach Relevance						
I.1	1.2	1.3	1.4			
size indicator 1 -	size indicator 2 -	cross border	national			
values within EU	national numbers	indicator	market share			
expert judgement of	expert judgement of	number of EU countries	expert judgement of			
size based on values	size based on numbers	in which the entity has	national market share			
(Q.3)	(Q.4)	>5% market share	(Q.1)			
H: large	H: large	H: >5 countries	H: large			
MH: medium	MH: medium	MH: [4-5 countries]	MH: medium			
ML: small	ML: small	ML: [2-3 countries]	ML: small			
L: negligible	L: negligible	L: ≤1 country	L: negligible			



## MAIN FEATURES CRITICAL FUNCTIONS TEMPLATE (iv)

## Part 3: impact and supply-side assessments

#### Supply-side assessment

✓ Harmonised steps for assessing the degree of substitutability for each function (from high to low)

Snapshot (deposits)

using the pre-defined indicators and reporting buckets					
Supply-Side Analysis - select from drop down list					
Market Structure Timing Ability for substitution					
S.1	S.2	S.3	S.4	S.5	
national market share	market concentration	expected time for substitution	legal barriers	operational requirements	
autofilled from indicator I.4	number of competitors that could substitute the function	time for the function to be absorbed by the market	barriers to market entry or expansion	organisational, infrastructural, and technical requirements	
H: large	H: <5	H: >6 months	H: critical barriers	H: critical requirements	
MH: medium	MH: [5-10)	MH: [1-6 months]	MH: substantial barriers	MH: substantial requirements	
ML: small	ML: [10-20)	ML: [1 week - 1 month]	ML: some barriers	ML: some requirements	
L: negligible	L: ≥20	L: <1 week	L: no major barriers	L: no major requirements	

Part 3: assess impact and supply-side



## MAIN FEATURES CRITICAL FUNCTIONS TEMPLATE (v)

## Part 4: Criticality assessment

#### Criticality assessment

- ✓ Clear overview summarising the impact and supply-side analyses
- ✓ Conclusion of criticality assessment (yes/no)

Part 4: assess criticali	ty
(only of applicable funct	ions)

## Snapshot

Criticality Assessment				
C.1	C.2	C.3	C.4	
Impact Analysis on national market	Optional: Impact analysis on regional market	Supply-Side Analysis	Critical Function?	
H: major impact		H: not substitutable	Yes	
MH: significant impact		MH: difficult to substitute	Yes	
ML: material, but limited impact		ML: reasonably substitutable	No	
L: low impact		L: substitutable	No	



## NEXT STEPS Submission process

- National Resolution Authorities communicate
  - •which entities fall within the scope of the exercise
  - •which cells of the EBA
    Template do not need to be
    filled in

<u>Ultimate submission</u> <u>deadline</u>: 28 April

#### ■Today:

template and guidance published on SRB website ■The template will serve as a basis for the identification of critical functions in 2017 resolution (and recovery) plans.





#### 1. Critical Functions: Guiding the Banks' Self-Assessment

- > Critical Functions: Key for Resolution
- > Critical Functions: Common Approach
- > Main Features of the Template
- > Next Steps

### 2. Continued Access to FMIs: Information on FMI Participation

- > FMIs: Key for Resolution
- > Information Collection on FMI Participation

#### 3. Process for 2017 Data Collections

- > SRB and EBA Templates
- > Publishing and Submission dates
- > Process for Q&As
- > Reporting Scope



## FMIs: KEY FOR RESOLUTION (i)

## Access to FMIs: essential for ensuring resolvability

- Related to at least two of the five resolution objectives
- Critical functions cannot be preserved without access to FMIs
- Risk of losing access to FMIs mentioned as impediment to resolvability in resolution plans

- ✓ Ensure the continuity of critical functions
- ✓ Avoid a significant adverse effect on the financial system, in particular by preventing contagion to market infrastructures
- Protect public funds by minimising reliance on extraordinary public financial support
- ✓ Protect covered depositors and investors [...]
- ✓ Protect client funds and client assets



## FMIs: KEY FOR RESOLUTION (ii)

## International standard-setting bodies and BRRD

#### FSB consults industry on "Continuity of Access to FMIs for a firm in resolution"

- 1- Providers of critical FMI services should take appropriate steps to consider and plan for the interaction between the resolution regimes and their own risk management framework; thereby clarifying the actions they may take in a resolution scenario.
- 2- Firms should take adequate measures to facilitate their continued access to critical FMI services in resolution (..), including by ensuring that obligations to FMI service providers are met throughout resolution and through the provision of information to the relevant authorities.
- 3- The relevant authorities of firms and providers of critical FMI services (..) should (..) have adequate cooperation arrangements in place.



## FMIs: KEY FOR RESOLUTION (iii)

SRB Initiative to liaise with FMIs – Three pillars

1. Manage risk of losing access

2. Support resolution actions

3. Establish com.plans

Understand conditions for continued participation and ensure they are met

Identify risks from actions FMI may take & possible measures

Be prepared to act to maintain access

Prepare "fast-track" procedure to transfer participation to e.g. bridge institution

Identify/remove legal and operational impediments

Prepare resolution in peacetime

Institution/group - FMI: timely information to avoid FMI actions triggering resolution

Resolution authorities - FMI

Minimise uncertainty for FMI



## INFORMATION COLLECTION ON FMI PARTICIPATION (i)

## FMI Access is important for resolution planning





#### **Strategic Business Analysis**

- Identify essential FMI accesses
- Understand potential FMI behaviour and impact

#### **Operational Continuity**

- Maintain access where necessary and possible
- Prepare orderly wind-down and discontinuation in other cases

#### **Communication Plans**

 Communication Plan should include FMIs



## INFORMATION COLLECTION ON FMI PARTICIPATION (ii)

### FMI Template

- Based on EBA template: Annex VIII on payment, clearing and settlement systems
  - > Common denominator across the FU
- Purpose: improve quality and detail of FMI membership analyses in resolution plans
  - > "Best of class" plans go beyond Annex VIII
  - > Annex VIII needs to be expanded to allow for a sufficient understanding of relation with FMI
- Provides a reasonably detailed overview of banks' participation in FMIs, but should not replace in-depth discussion.
  - ✓ Ill-suited for extensive descriptions / legal considerations
  - ✓ Level of detail needed depends on criticality of FMI: for the most critical FMIs, template does not cover all needs
- Horizontal data gathered directly by resolution authorities
  - ✓ Membership requirements, termination clauses, mitigating actions that FMIs would take...
  - ✓ First for BU FMIs + CLS, expanded to cover all critical FMIs over time



## INFORMATION COLLECTION ON FMI PARTICIPATION (iii)

## Structure of the FMI Template

☐ Characteristics of the FMIs and representative institutions providing indirect access to FMIs

Qualitative information on use of the system by the reporting institution

- Country / governing law
- Currencies
- Core and ancillary services received from FMI (or representative institution)
- Service providers needed to access FMI

elements)
ĬĔ
ē
Œ
≥
new
<u></u>
5
pshot
bS

Operator	-	Currency(ies) relevant for reporting entity	-		•	Communication service providers
A10	A20	A30	A40	A50	A60	A70



## INFORMATION COLLECTION ON FMI PARTICIPATION (iv)

Structure of the FMI Template

## ☐ Key metrics (new section)

Quantitative data showing the extent to which the reporting institution uses the FMI and relevant exposures

- Values/volumes
- Client/proprietary
- Available credit lines, peak liquidity requirements and estimated increased liquidity requirements under stress

k of (intraday) dity or collateral lirements (EUR requirements is stress situation Mn)	or collateral nents in a
AA AB	AB
dit	ty or collateral liquidity requirem stress sit Mn)



## INFORMATION COLLECTION ON FMI PARTICIPATION (v)

Structure of the FMI Template

## Potential impact of resolution proceedings

Qualitative information to understand impact of resolution or necessary at the point of resolution

- Termination triggers
- Time-to-substitution
- Contact for the bank within the FMI (e.g. relationship manager)





## 1. Critical Functions: Guiding the Banks' Self-Assessment

- > Critical Functions: Key for Resolution
- > Critical Functions: Common Approach
- > Main Features of the Template
- > Next Steps

## 2. Continued Access to FMIs: Information on FMI participation

- > FMIs: Key for Resolution
- > Information Collection on FMI Participation

#### 3. Process for 2017 Data Collections

- > SRB and EBA Templates
- > Publishing and Submission Dates
- > Process for Q&As
- > Reporting Scope



### **PROCESS**

### SRB and EBA Templates

Templates for SRB data collection have been developed or improved in 2016.... replacing or complementing the EBA templates:

- LDT: more granular information on the liability structure than EBA Annex V
  - => LDT replaces EBA Annex V
- CFT: assists in the identification of critical functions vs. EBA Annex III: mapping to legal entities and core business lines.
  - => Some quantitative data cells of EBA Annex III are redundant
- FMI template: adds data requests to EBA Annex VIII
  - => If FMI template is filled, then EBA Annex VIII does not need to be filled



## **PROCESS**

## Publishing and submission dates

Template	Start	Submission deadline	Publication
Liability Data Template	December 2016	15 May 2017	SRB website
Critical Functions Template	February 2017	28 April 2017	SRB website
EBA Template February 2017		15 May 2017	EBA website
FMI Template	February 2017	15 May 2017	SRB website



## PROCESS Q&As

 Questions for which guidance is not yet available can be submitted to the National Resolution Authorities

- Critical Functions Template
  - 'Frequently Asked Questions' (based on the 2016 pilot exercise) in the guidance note
  - Dedicated worksheet for questions in the Critical Functions Template



## **PROCESS**

## Reporting Scope

Template	Institutions	Entities within scope
Liability Data Template	All institutions	C.f. LDT presentation
Critical Functions Template	Institutions for which full plans are being drafted	<ul> <li>Resolution Authorities communicate entities within scope         → includes, at a minimum, entities that were found to possess             critical functions in 2016</li> <li>Information collected on a consolidated, sub-consolidated or         individual level, as defined by Resolution Authorities.</li> </ul>
EBA Template	All institutions	<ul><li>Resolution entity level</li><li>Relevant legal entities</li></ul>
FMI Template	Institutions for which full plans are being drafted	Same scope as EBA Template

30/01/2017





1/31/2017 **THANK YOU**